

The Challenges of the Greek Debt Crisis



Joseph P. Joyce
Wellesley College



Outline

1. The Euro: A (Very) Brief History
2. The Greek Crisis and the Challenges for Greece
3. Challenges for the Euro
4. Challenges for the IMF
5. Challenges for Federal Reserve



The Euro: Origins

- 1945-1973: Bretton Woods
 - Universal fixed exchange rates
- 1979-1999: European Monetary System
 - Members fix currency values against each other
 - West German mark predominant currency
 - 1992: Currency crisis, United Kingdom and others exit
- 1999-?: European Monetary Union (euro)
 - 19 member nations
 - European Central Bank



The Eurozone: Members



The Euro: Head of ECB



The Euro: Advantages and Disadvantages

- Advantages of common currency:
 - Easier comparison of prices across countries
 - Lower transactions costs in international trade
 - Strengthening of political ties
- Disadvantages of common currency:
 - No national monetary policy to deal with shocks
 - No exchange rate to use as policy tool
 - National fiscal policies can be disruptive

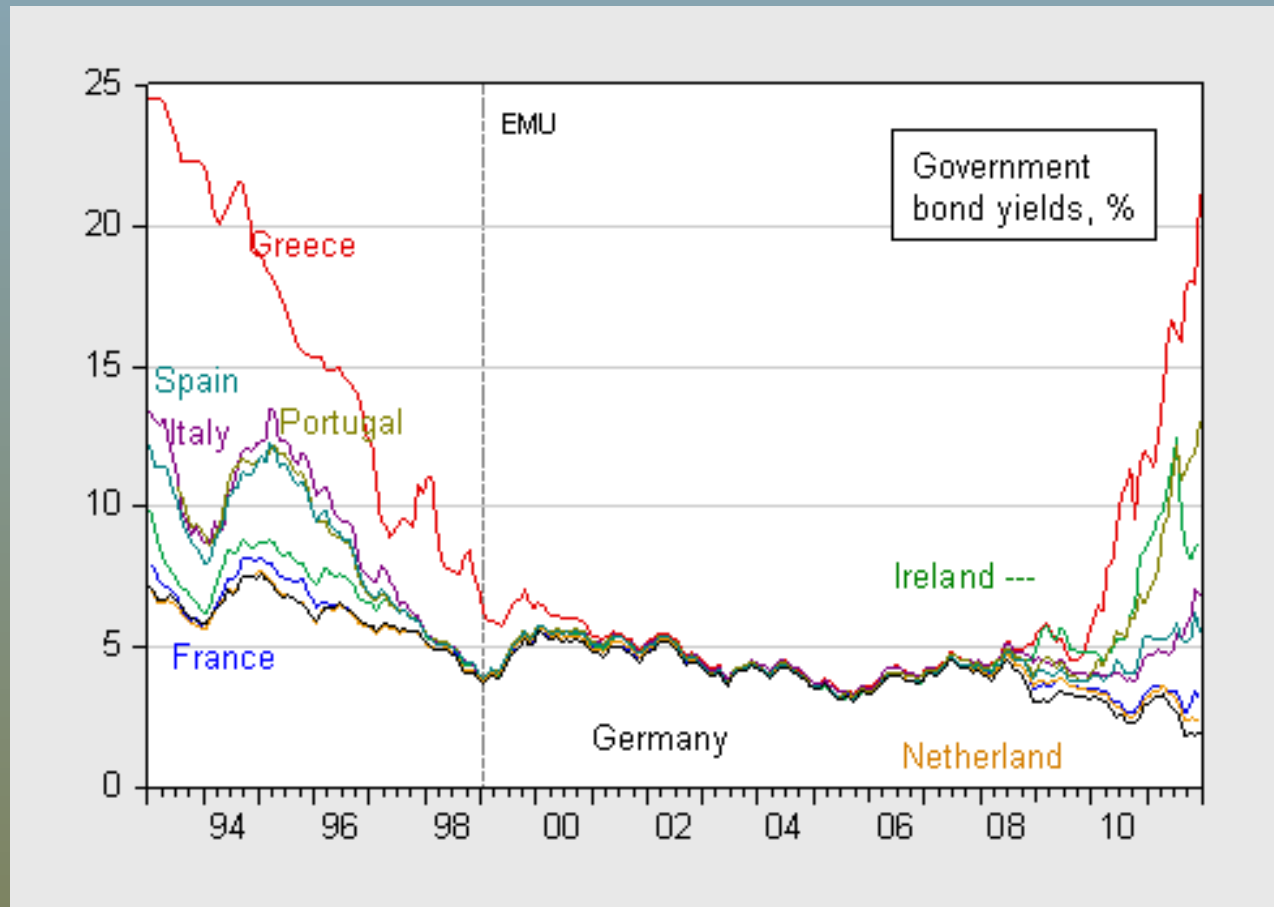


The Euro: Greece's Entry in 2001

- Criterion: Budget deficits/GDP $< 3\%$
- Actual Greek deficits: 1997: 6.4%, 1998: 4.1%, 1999: 3.4%
- Average budget deficits 2001- 2008: 5%
- But Greece could borrow money at low interest rates



The Euro: Convergence of Interest Rates



Greece: Background of Crisis

- 2008-09: Global Financial Crisis
 - World economy contracts, slowly recovers
- 2010-?: European Government Debt Crisis
 - Greece: debt of €330 billion, 148% of GDP
 - Ireland: debt of €144 billion, 91% of GDP
 - Portugal: debt of €162 billion, 94% of GDP
 - European Union: debt 80% of GDP

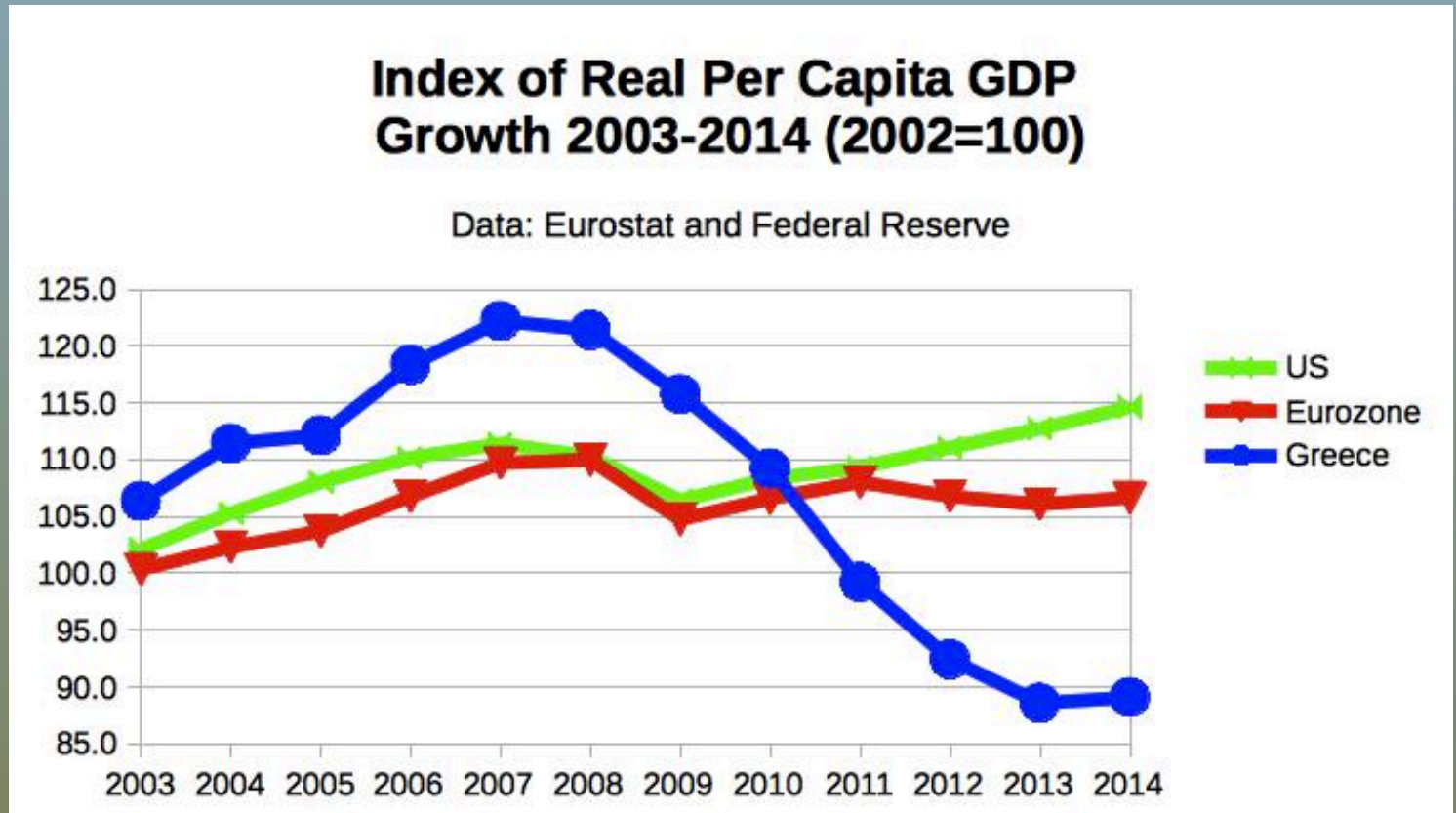


Greece: Response to Crisis

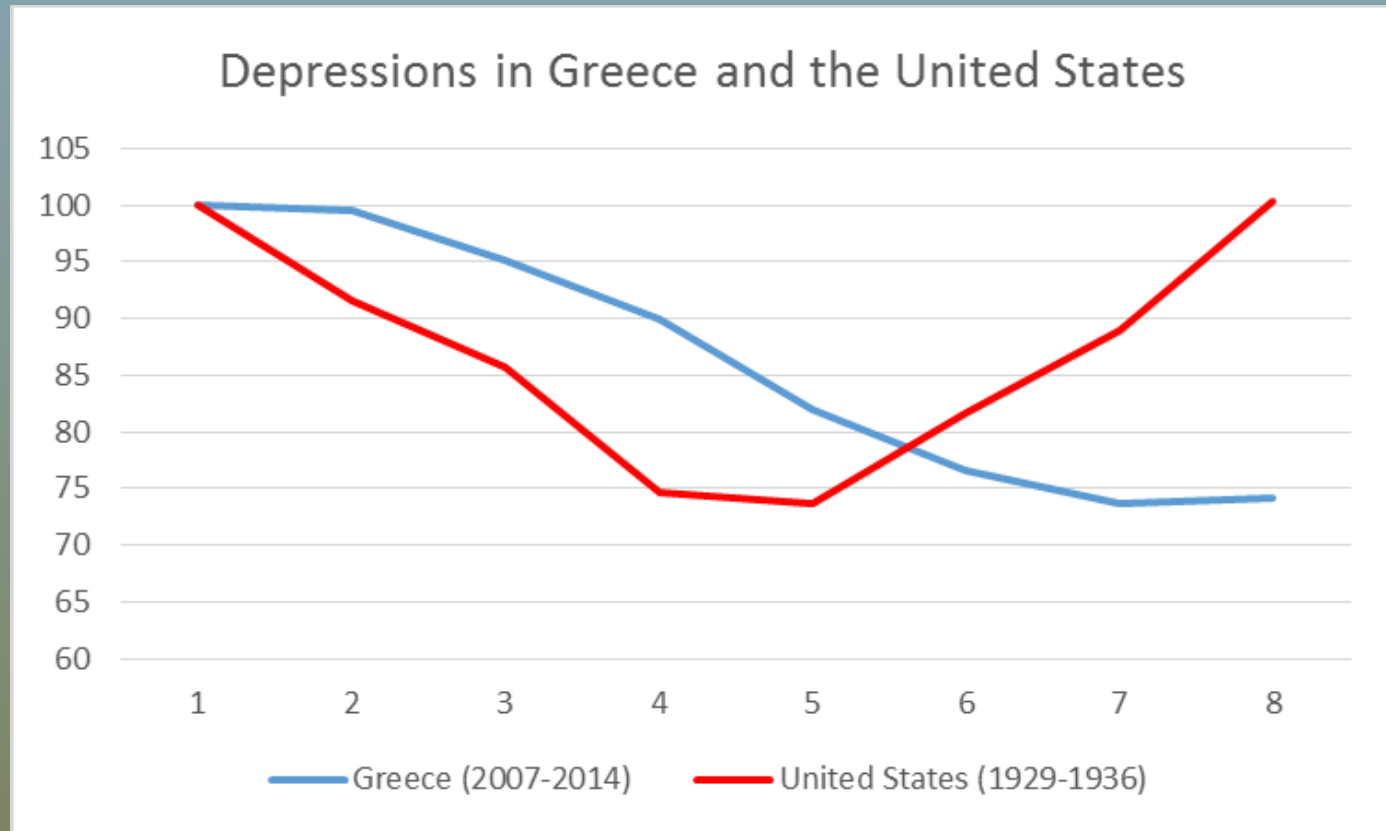
- May 2010: European Commission, European Central Bank, IMF (“Troika”) lend \$145 billion to Greece
- Deficit to be lowered from 14% of GDP to $< 3\%$ by 2014 through spending cuts, higher taxes (“austerity”)
- Budget target achieved, but GDP ↓ 5.4% (2010), ↓ 8.9% (2011), ↓ 6.6% (2012); debt/GDP continues to rise
- February 2012: new rescue package of \$175 billion based on debt reduction, more budget cuts



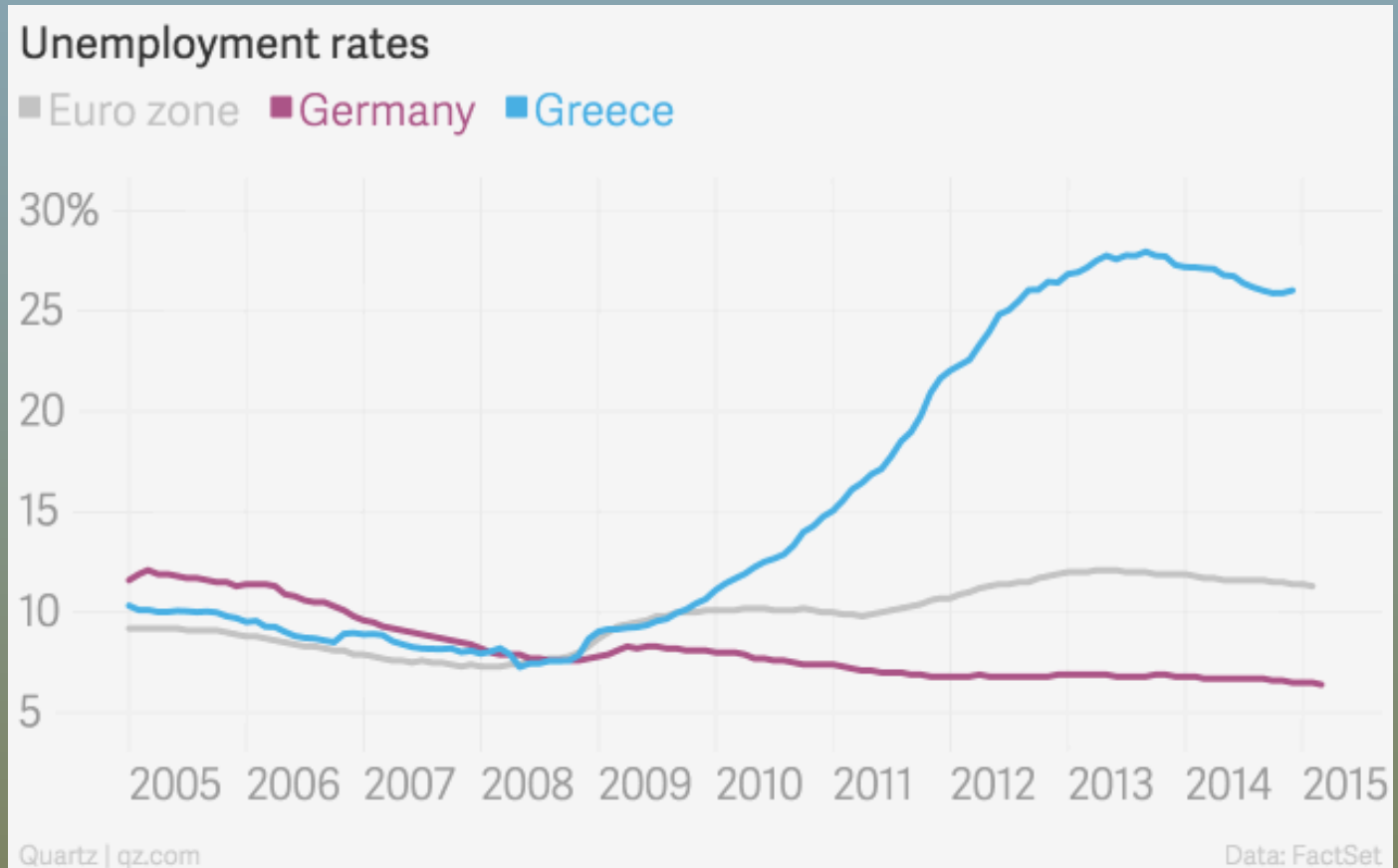
Greece: Impact of Crisis



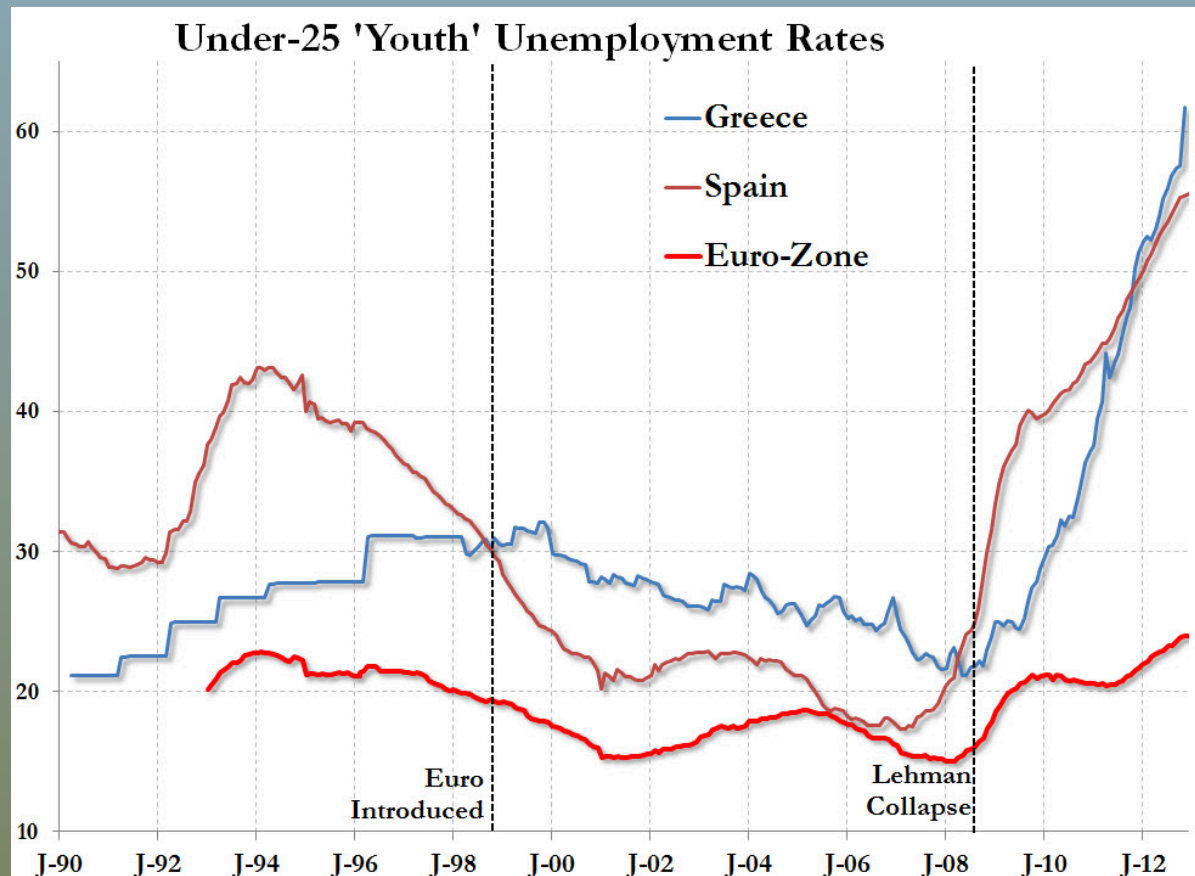
Greece: Impact of Crisis



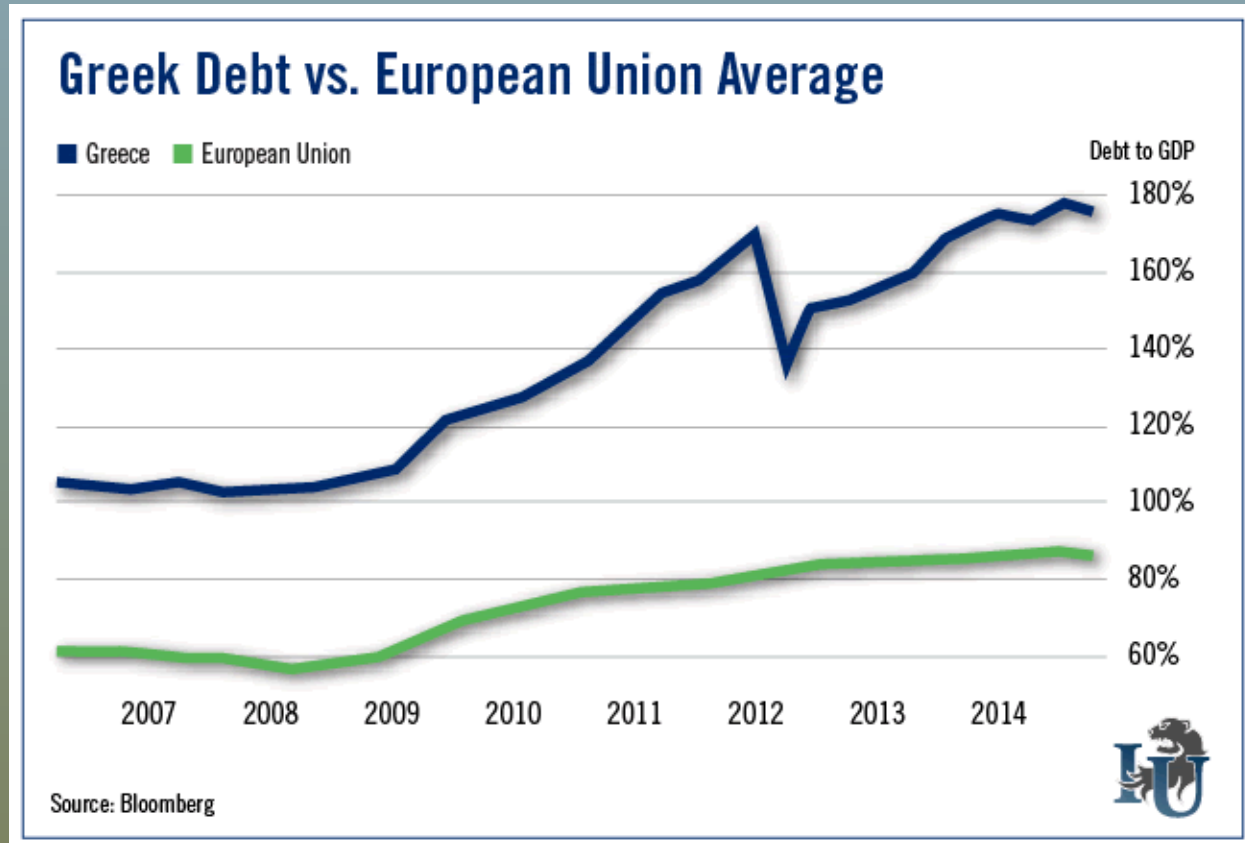
Greece: Impact of Crisis



Greece: Impact of Crisis



Greece: Debt



Greece: Why is Crisis So Severe?

- Deep cuts in government expenditures
- Sharp decline in investment expenditures
- No offsetting change in monetary policy
- No change in exchange rate
- Limited exports (tourism)



Greece: 2013-2015

- Greece: GDP ↓ 3.9% (2013), ↑ 0.8% (2014)
- January 2015: Syriza, left-wing party, wins elections



Greece: 2015

- Prime Minister Alexis Tsipras seeks new agreement with Troika with relaxation of austerity conditions, more debt relief
- Germany, other European governments refuse to withdraw conditions or cancel debt
- July: government defaults on repayment to IMF, shuts banks and limits withdrawals, agrees to new conditions for third bailout



Greece: 2015 Agreement

- Budget surplus of 1% of GDP, rising to 3.5% in 2018
- Automatic spending cuts if budget targets not met
- More items subject to VAT tax of 23%
- Sale of government assets
- Reform of pension system

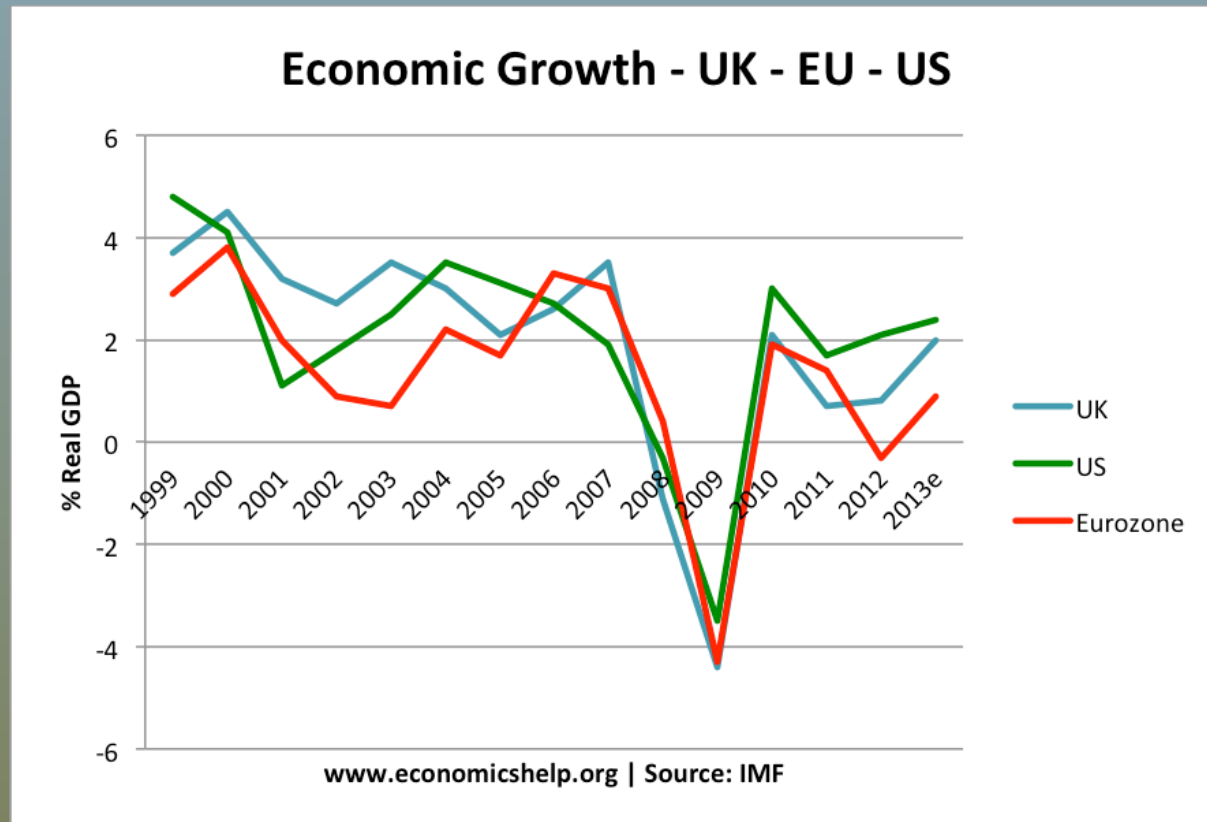


Challenges for Greece

- New agreement destined to fail: fiscal goals too ambitious, no basis for recovery
- Long-term unemployment hurts future growth
- Brain Drain: emigration of young, well-educated
- “Grexit”: Greek exit from Eurozone? Temporary? Permanent?



Challenges for the Euro



Challenges for the Euro

- Short-term: Debt/GDP > 100%: Italy, Portugal, Ireland, Cyprus, Belgium
- Long-term: How to raise growth?
- Is Eurozone with current rules feasible?
- Does monetary union require fiscal union?
- Possible outcomes: limited breakup? full breakup?



IMF: Purpose

- IMF is an intergovernmental organization with 188 member governments
- Seeks to provide International Public Good (IPG): International Economic and Financial Stability
- Part of Bretton Woods system (1945-1973) to supervise compliance with rules of system and provide credit in times of crisis



IMF: Crisis Preventer

- Surveillance: monitors macroeconomic policies of members and consults with them
- IMF has no power over members that do not borrow from it
- IMF dominated by nations with largest quotas (Canada, France, Germany, Italy, Japan, U.K., U.S.)



IMF: Crisis Manager

Organizes lending programs with conditions:

- Macro: less government spending and credit creation
- Structural: removal of restrictions on private markets
(*Washington Consensus*: “stabilize, privatize, liberalize”)

IMF criticized for its crisis management in late 1990s/early2000s:

- Slow to respond and disburse credit
- Imposed too many conditions
- Conditions harsh and inappropriate



IMF: 2008-09

IMF's Response to Crisis:

- Lent quickly and in large amounts
- Imposed fewer conditions
- Accepted fiscal measures to support growth

Results:

- Resumption of economic growth
- Less severe fiscal adjustment
- Avoided disruptive exchange rate movements



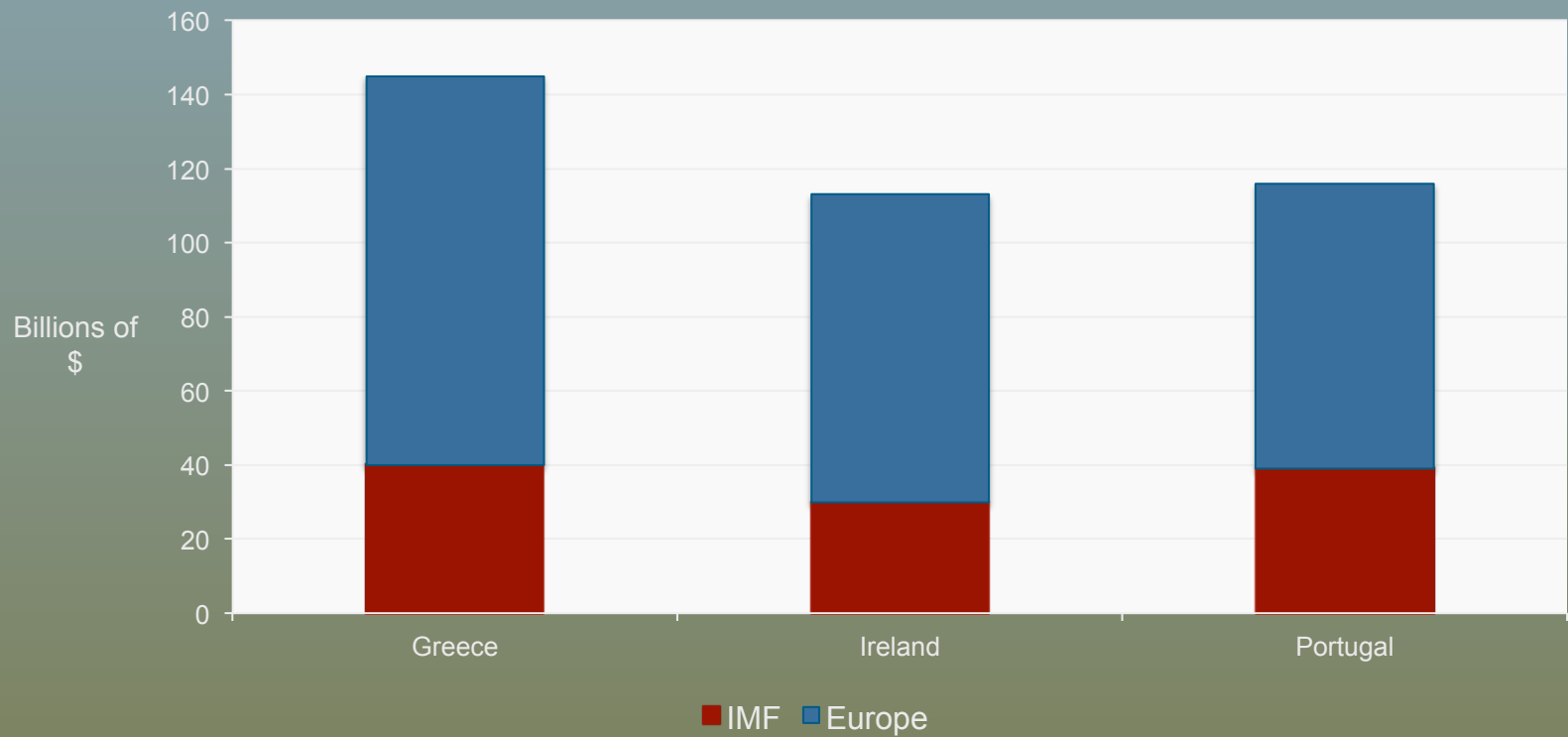
IMF: Greece, 2010

- First loan to Eurozone member, first with “Troika”
- Loan to Greece largest in IMF history
- Violated IMF’s guidelines that government debt would be sustainable
- IMF justified loan on grounds of high risk of international spillover



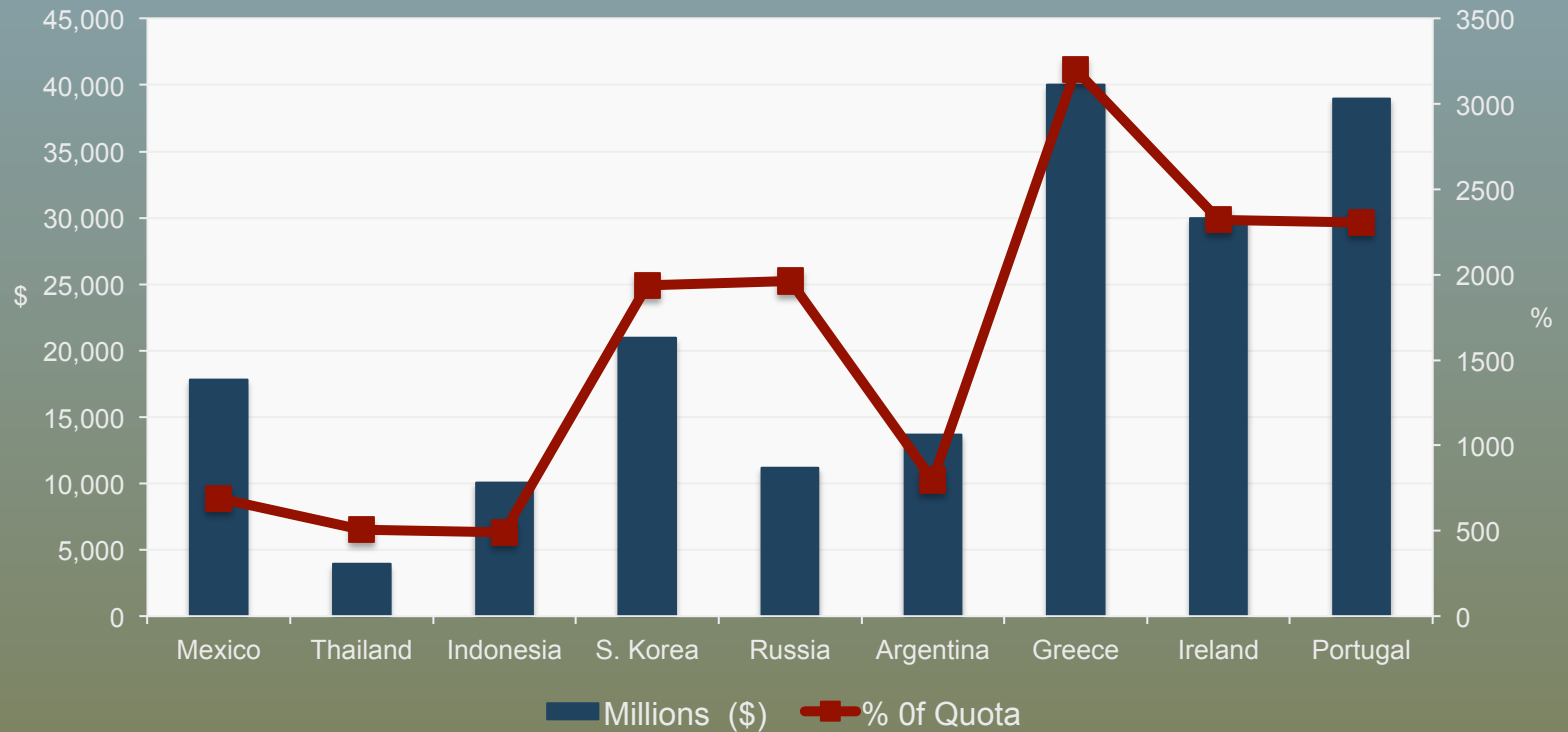
IMF: 2010

Total Financing Packages



IMF: 2010

Comparison of IMF Arrangements



IMF: Greece



IMF: Greece, 2015

- Greece defaults on repayment to IMF
- IMF tells Eurozone governments:
 - Budget and GDP growth forecasts in new plan for Greece are unrealistic
 - Debt can only be sustainable through more relief measures
 - IMF may not participate in next program

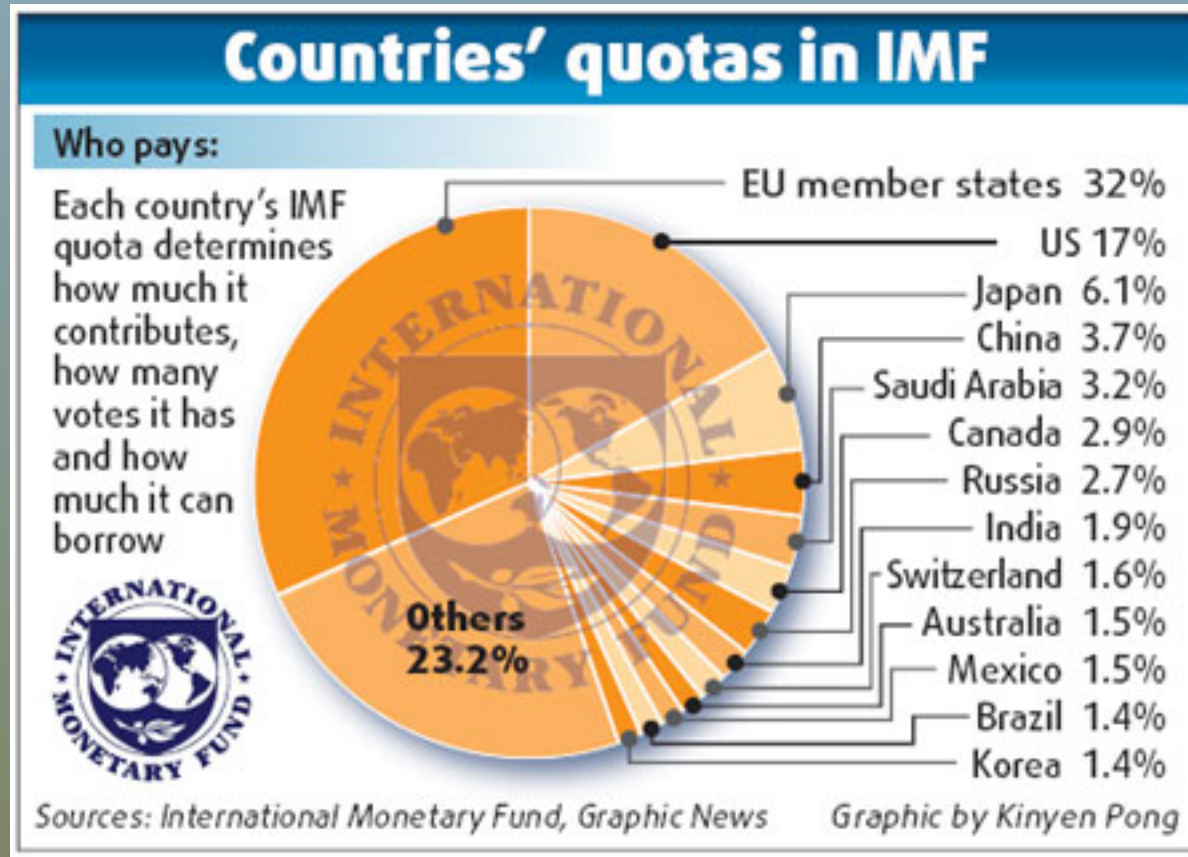


IMF: Program with Greece

- IMF responded to pressure from European governments in granting loan
- IMF violated own rules in approving loan
- Conditions of 2010 program too harsh
- But IMF has admitted errors



Challenges for IMF



This is your World



This is your World on IMF



**Based on Regional Voting Power*

© New Rules for Global Finance



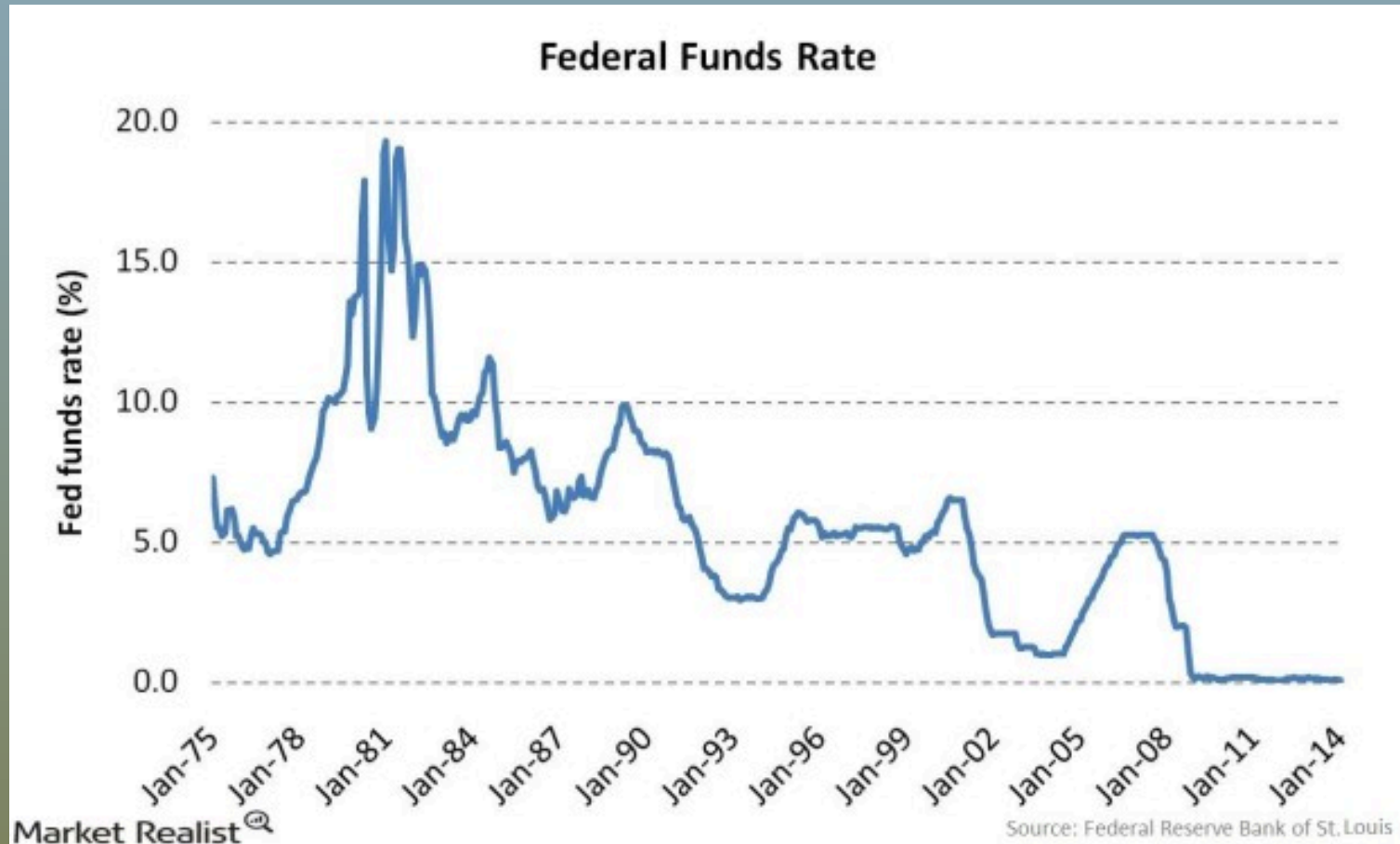
Challenges for the IMF



Federal Reserve: Chairs



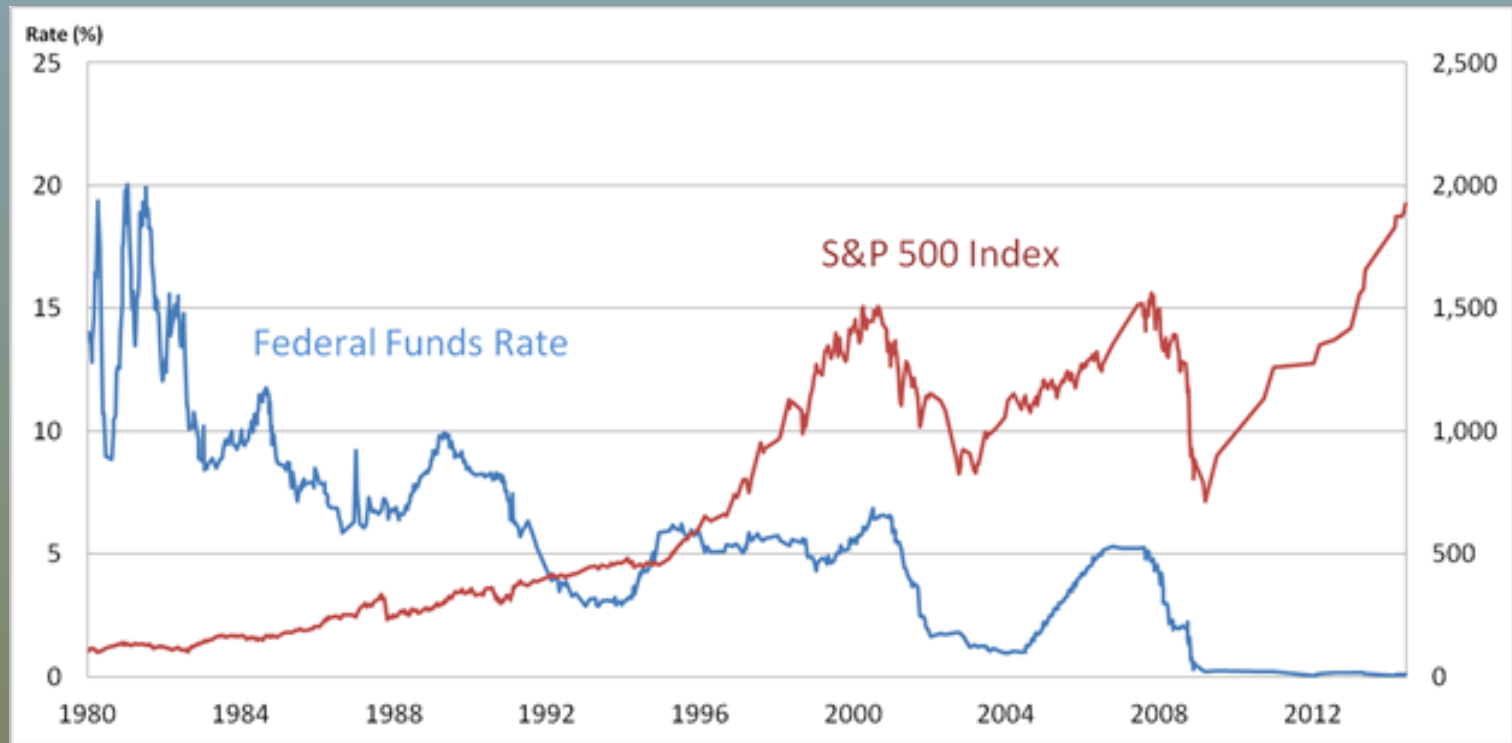
Federal Reserve: Crisis Response



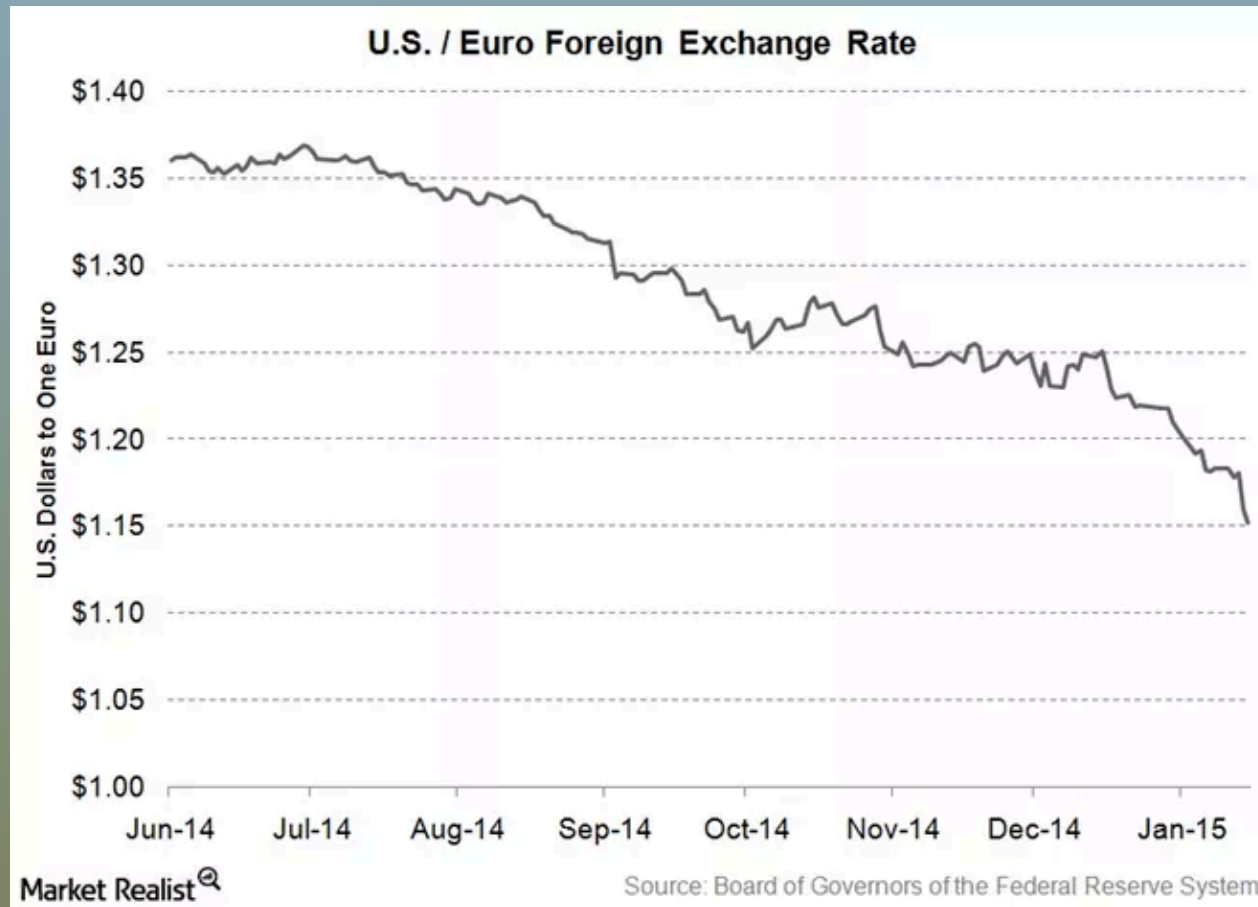
Federal Reserve: Economic Recovery



Federal Reserve: Bubble?



Federal Reserve: Dollar Appreciation



Challenges for Federal Reserve

Fed might delay rise in Federal Funds Rate if:

- Continued volatility affects financial markets
- Euro falls further, and dollar appreciation hurts U.S. exports and corporate profits



Challenges for Federal Reserve

- Higher U.S. interest rates affect foreign firms and economies
- IMF very concerned about impact of higher U.S. interest rates on global economy
- In July 2015, IMF advises Fed to hold back raising interest rates until 2016



Thank you!

Capital Ebbs and Flows:

<https://blogs.wellesley.edu/jjoyce/>

